99TH CONGRESS
2d Session
HOUSE OF REPRESENTATIVES
REPORT
99-954

DOMESTIC VOLUNTEER SERVICE ACT AMENDMENTS OF 1986

OCTOBER 2, 1986.—Ordered to be printed

Mr. HAWKINS, from the committee of conference, submitted the following

CONFERENCE REPORT

[To accompany H.R. 4116]

The committee of conference on the disagreeing votes of the two Houses on the amendment of the Senate to the bill (H.R. 4116) to extend and improve the Domestic Volunteer Service Act of 1973, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the House recede from its disagreement to the amendment of the Senate and agree to the same with an amendment as follows:

In lieu of the matter proposed to be inserted by the Senate amendment insert the following:

SECTION 1. SHORT TITLE.

This Act may be cited as the "Domestic Volunteer Service Act Amendments of 1986".

SEC. 2. VOLUNTEERISM POLICY.

(a) VOLUNTEERISM POLICY.—The Domestic Volunteer Service Act of 1973 (hereinafter in this Act referred to as "the Act") is amended by inserting immediately after the table of contents the following new section:

"VOLUNTEERISM POLICY

"SEC. 2. (a) Because of the long-standing importance of volunteerism throughout American history, it is the policy of the Congress to foster the tradition of volunteerism through greater involvement on the part of both young and older citizens.

"(b) The purpose of ACTION, the Federal domestic volunteer agency, is to foster and expand voluntary citizen service in commu-

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nities throughout the Nation in activities designed to help the poor, the disadvantaged, the vulnerable, and the elderly. In carrying out this purpose, ACTION shall utilize to the fullest extent the programs authorized under this Act, coordinate with other Federal, State, and local agencies and utilize the energy, innovative spirit, experience, and skills of all Americans.".

(b) CONFORMING AMENDMENT.—The table of contents of the Act is amended by inserting before the item relating to title I the following:

"Sec. 2. Volunteerism policy.".

SEC. 3. ASSIGNMENT OF VOLUNTEERS.

(a) RECRUITMENT AND ASSIGNMENT.—Section 103(b) of the Act is amended to read as follows:

"(b) The Director shall establish, at a cost not to exceed $250,000, procedures to recruit and place individuals from all walks of life, age groups, economic levels, and geographic areas to serve as VISTA volunteers. The procedures shall include an information system to ensure that potential applicants are made aware of the broad range of VISTA volunteer opportunities and a system to identify and place qualified volunteers where their skills are most needed. The Director shall also establish procedures for national and local recruitment, media and public awareness efforts, and specialized campaigns designed to recruit recent college graduates, special skilled volunteers, and individuals 55 years of age and older. The Director, wherever feasible and appropriate, shall assign low-income community volunteers to serve in their home communities in teams with nationally recruited specialist volunteers. The Director shall make efforts to assign volunteers to serve in their home or nearby communities and shall make national efforts to attract other volunteers to serve in the VISTA program. The Director shall also, in the assignment of volunteers, recognize that the community identified needs which cannot be met in the local area, and the individual desires of VISTA volunteers in regard to placement in various geographic areas of the nation, should be taken into consideration.".

(b) REPORTS.—Section 407 of the Act is amended—

(1) by inserting "(a)" after "407."; and

(2) by adding the following subsection:

"(b) Not later than 120 days after the end of each fiscal year, the Director shall prepare and submit to the appropriate committees of the Congress a report describing activities under section 103(b).".

SEC. 4. ESTABLISHMENT OF VISTA LITERACY CORPS.

(a) ESTABLISHMENT OF LITERACY CORPS.—The Act is amended by inserting after section 108 the following new section:

"VISTA LITERACY CORPS

"SEC. 109. (a) As part of the Volunteers in Service to America program established under this part, the Director shall establish a VISTA Literacy Corps for the purpose of developing, strengthening, supplementing, and expanding efforts of both public and nonprofit organizations at the local, State, and Federal level to mobilize local, State, Federal, and private sector financial and volunteer resources to address the problem of illiteracy throughout the United States.

"(b) The Director shall assign volunteers to projects and programs that meet the antipoverty criteria of part A that provide assistance to functionally illiterate and illiterate individuals who are unserved or underserved by literacy education programs, with special emphasis upon disadvantaged individuals having the highest risk of illiteracy, and individuals with the lowest reading and educational level of competence.

"(c)(1) The Director shall assign volunteers under this subsection to projects and programs that utilize volunteers to address the needs of illiterate individuals.

"(2) Programs and projects under this subsection may be administered by public or private nonprofit agencies and organizations including local, State, and national literacy councils and organizations; community-based nonprofit organizations; local and State education agencies; local and State agencies administering adult basic education programs; educational institutions; libraries; antipoverty organizations; local, municipal, and State governmental entities, and administrative entities designated to administer job training plans under the Job Training Partnership Act.

"(3) In the assignment of volunteers under this subsection the Director shall give priority consideration to—

"(A) programs and projects that assist illiterate individuals in greatest need of assistance residing in unserved or underserved areas with the highest concentrations of illiteracy and of low income individuals and families;

"(B) projects and programs serving individuals reading at the zero to fourth grade levels;

"(C) projects and programs focusing on providing literacy services to high risk populations;

"(D) projects and programs operating in areas with the highest concentration of individuals and families living at or below the poverty level;

"(E) projects and programs providing literacy services to parents of disadvantaged children between the ages of two and eight, who may be educationally at risk; and

"(F) Statewide programs and projects that encourage the creation of new literacy efforts, encourage the coordination of intrastate literacy efforts and provide technical assistance to local literacy efforts.

"(d)(1) The Director shall assign volunteers under this subsection to projects and programs that primarily utilize volunteers to tutor illiterate individuals.

"(2) Programs and projects under this subsection may be administered by local public or private nonprofit agencies and organizations including local literacy councils and organizations, community-based nonprofit organizations, local educational agencies, local agencies administering adult basic education programs, local educational institutions, libraries, antipoverty organizations, local and municipal governmental entities, and administrative entities designated to administer job training plans under the Job Training Partnership Act.

"(3) In the assignment of volunteers under this subsection the Director shall give priority consideration to local programs and projects that assist illiterate individuals in greatest need of assist-

ance residing in unserved or underserved areas with the highest concentrations of illiteracy and of low income individuals and families.

"(e) The Director shall ensure an equitable distribution of volunteers under this section in accordance with the equitable distribution requirement of section 414 of this Act.

"(f) The VISTA Literacy Corps shall consist of all volunteers serving under part A working on literacy projects and programs.

"(g)(1) Funds made available under section 501(a) for the purposes of this section shall be used to supplement and not supplant the level of services provided under part A in fiscal year 1986 to address the problem of illiteracy.

"(2) In any fiscal year in which the services provided under part A are reduced, the services provided under this section shall be proportionately reduced.".

(b) CONFORMING AMENDMENT.—The table of contents of the Act is amended by inserting after the item relating to section 108 the following:

"Sec. 109. VISTA Literacy Corps.".

SEC. 5. SERVICE LEARNING PROGRAMS.

Section 111 of the Act is amended—

(1) by inserting "(a)" after the section designation;

(2) by striking out the second and third sentences of such section; and

(3) by adding the following new subsection:

"(b) This part provides for the University Year for ACTION (UYA) program of full-time volunteer service by students enrolled in institutions of higher education. The purpose of the UYA program is to strengthen and supplement efforts to eliminate poverty and poverty-related human, social, and environmental problems by enabling students at cooperating institutions to perform meaningful and constructive volunteer service in connection with the satisfaction of course-work while attending such institutions. Volunteer service under this part is conducted in agencies, institutions, and situations where the application of human talent and dedication may assist in the solution of poverty and poverty-related problems and secure and exploit opportunities for self-advancement by individuals experiencing such problems.".

SEC. 6. SERVICES TO INDIANS.

(a) SPECIAL VOLUNTEER PROGRAMS.—Section 122(a)(1) of the Act is amended by inserting "(including Indian reservations)" after "rural areas".

(b) DEFINITIONS.—Section 421 of the Act is amended—

(1) by striking "and" at the end of paragraph (3);

(2) by striking the period at the end of paragraph (4) and inserting "; and"; and

(3) by adding the following paragraph:

"(5) the terms 'public agencies or organizations' and 'Federal, State, or local agencies' shall include any Indian tribe, band, nation, or other organized group or community (including any Alaskan native village or regional village corporation as defined in or established pursuant to the Alaska Native Claims Settlement Act) which is recognized by the United States or the

State in which it resides as eligible for special programs and services provided to Indians because of their status as Indians.".

SEC. 7. VOLUNTEERS SERVING WITHOUT STIPEND.

(a) VOLUNTEER SERVICE PROJECTS.—(1) Section 211 of the Act is amended—

(A) in the first sentence of subsection (d) by inserting "low-income" after "provide to", and

(B) by adding at the end thereof the following:

"(f)(1)(A) Except as provided in subparagraphs (B) and (C), individuals who are not low-income persons may serve as volunteers under this part, in accordance with such regulations as the Director shall issue, if such individuals serve without receiving any allowance, stipend, or other financial support under this part except reimbursement for transportation, meals, and out-of-pocket expenses incident to serving under this part.

"(B) The regulations issued by the Director to carry out this part (other than any regulations relating to allowances, stipends, and other financial support authorized by subsection (d) to be paid under this part to low-income persons) shall apply to all volunteers under this part, without regard to whether such volunteers are eligible to receive a stipend under subsection (d).

"(C) Individuals who are not low-income persons may not serve as volunteers under this part in any community in which there are volunteers serving under part A of this title.

"(2)(A) Except as provided in subparagraph (B), each recipient of a grant or contract to carry out a project under this part shall give equal treatment to all volunteers who participate in such project, without regard to whether such volunteers are eligible to receive a stipend under subsection (d).

"(B) An individual who is not a low-income person may not become a volunteer under this part if allowing such individual to become a volunteer under this part would prevent a low-income individual from becoming a volunteer under this part or would displace a low-income person from being such a volunteer.

"(3) The Director may not require as a condition of receiving a grant or contract to carry out a project under this part, any applicant for such grant or contract—

"(A) to accept individuals who are not low-income persons to serve as volunteers under this part; or

"(B) to solicit locally generated contributions, in cash or in kind, to support such individuals.

"(4) Funds appropriated to carry out this part may not be used to pay any cost, including any administrative cost, incurred in connection with volunteers under this part who do not receive a stipend under subsection (d). Such cost incurred with respect to a volunteer may be paid with—

"(A) funds received by the Director as unrestricted gifts;

"(B) funds received by the Director as gifts to pay such cost;

"(C) funds contributed by such volunteer; or

"(D) locally generated contributions in excess of the amount required to be contributed under subsection (a), in the discretion of the recipient of a grant or contract under such subsection.".

(2) Section 211(f)(3) of the Domestic Volunteer Service Act of 1973, as added by paragraph (1), shall apply with respect to grants and contracts made under section 211(a) of such Act before the date of the enactment of this Act.

(b) SENIOR COMPANION PROGRAM.—Section 213(b) of the Domestic Volunteer Service Act of 1973 (42 U.S.C. 5013(b)) is amended to read as follows:

"(b) Subsections (d), (e), and (f) of section 211, and such other provisions of part B as the Director determines to be necessary, shall apply to this part, except that for purposes of this part any reference in such subsections and such provisions to part B shall be deemed to be a reference to this part.".

SEC. 8. EVALUATION.

(a) GENERAL AUTHORITY.—Section 416(a) of the Act is amended to read as follows:

"(a) The Director shall measure and evaluate the impact of all programs authorized by this Act, their effectiveness in achieving stated goals, in general, and in relation to their cost, their impact on related programs, and their structure and mechanism for delivery of services. Each program shall be evaluated at least once every three years. Evaluations shall be conducted by persons not immediately involved in the administration of the program or project evaluated. Such evaluation shall also measure and evaluate compliance with the equitable distribution requirement of section 414 of this Act.".

(b) TITLE II EVALUATION AND REPORT TO CONGRESS.—Section 416 of the Domestic Volunteer Service Act of 1973 (42 U.S.C. 5056) is amended—

(1) by redesignating subsection (f) as subsection (g), and

(2) by inserting after subsection (e) the following:

"(f) Not later than December 31, 1988, the Director shall—

"(1) evaluate the impact of ACTION Agency programs carried out under title II that relate to services that assist families caring for frail and disabled adult family members and shall include in such evaluation information on—

"(A) the range and extent of service needs of, and the services provided to, family caregivers assisted by volunteers;

"(B) the characteristics of volunteers and the skills, training, and supervision necessary to provide various types of volunteer assistance to family caregivers;

"(C) administrative costs, including recruitment, training, and supervision costs, associated with volunteer assistance to family caregivers; and

"(D) such other issues as may be relevant to provide services to assist family caregivers;

"(2) evaluate the impact that volunteers who participate in programs under parts B and C of title II without receiving a stipend have on such programs and shall include in such evaluation—

"(A) information on adminstrative costs associated with such volunteers;

"(B) a comparison of the quality of services provided by such volunteers and the quality of services provided by volunteers who receive a stipend under such parts, including the rate of absenteeism and turnover; and

"(C) a review of the effect that participation by volunteers who do not receive such stipend have on the administration of such programs; and

"(3) submit to the Committee on Education and Labor of the House of Representatives and the Committee on Labor and Human Resources of the Senate a report summarizing in detail the results of the evaluations made under paragraphs (1) and (2).".

SEC. 9. AUTHORIZATIONS OF APPROPRIATIONS.

(a) NATIONAL VOLUNTEER ANTIPOVERTY PROGRAMS.—Section 501 of the Act is amended by striking subsections (a), (b), (c), and (d)(1) and inserting the following:

"SEC. 501. (a)(1) There is authorized to be appropriated to carry out part A of title I (except section 109) $25,000,000 for fiscal year 1987, $26,000,000 for fiscal year 1988, and $27,040,000 for fiscal year 1989.

"(2) There is authorized to be appropriated to carry out section 109(c) and to expand the number of VISTA literacy corps volunteers in literacy programs and projects under part A of title I of this Act $2,000,000 for fiscal year 1987, $3,000,000 for fiscal year 1988, and $5,000,000 for fiscal year 1989.

"(3) There is authorized to be appropriated to carry out section 109(d) and to expand the number of VISTA literacy corps volunteers in literacy programs and projects under part A of title I of this Act $1,000,000 for each of the fiscal years 1987, 1988, and 1989.

"(b) There is authorized to be appropriated to carry out part B of title I of this Act $1,800,000 for each of the fiscal years 1987, 1988, and 1989.

"(c) There is authorized to be appropriated to carry out part C of title I of this Act $1,984,000 for each of the fiscal years 1987, 1988, and 1989.

"(d)(1) Of the amounts appropriated under this section for parts A, B, and C of title I and for sections 109(c) and 109(d), there shall first be available for part A of title I (other than section 109), an amount not less than the amount necessary to provide—

"(A) 2,400 years of volunteer service in fiscal year 1987;

"(B) 2,500 years of volunteer service in fiscal year 1988; and

"(C) 2,600 years of volunteer service in fiscal year 1989.".

(b) RETIRED SENIOR VOLUNTEER PROGRAM.—Section 502(a) of the Act is amended—

(1) by striking out "$30,412,000" and all that follows through "1985, and", and

(2) by inserting after "1986" the following: ", $32,000,000 for fiscal year 1987, $33,280,000 for fiscal year 1988, and $34,610,000 for fiscal year 1989".

(c) FOSTER GRANDPARENTS AND OLDER AMERICAN COMMUNITY SERVICE PROGRAMS.—Section 502(b) of the Act is amended—

(1) by striking out "$52,650,000" and all that follows through "1985, and", and

(2) by inserting after "1986" the following: ", $60,000,000 for fiscal year 1987, $62,400,000 for fiscal year 1988, and $64,900,000 for fiscal year 1989".

(d) SENIOR COMPANIONS PROGRAM.—Section 502(c) of the Act is amended—

(1) by striking out "$17,607,000" and all that follows through "1985, and", and

(2) inserting after "1986" the following:
", $29,740,000 for fiscal year 1987, $30,930,000 for fiscal year 1988, and $32,170,000 for fiscal year 1989".

(e) ADMINISTRATION AND COORDINATION.—Section 504 of the Act is amended by striking out "$25,800,000" and all that follows and inserting "$25,312,000 for each of the fiscal years 1987, 1988, and 1989.".

SEC. 10. TECHNICAL AMENDMENTS.

(a) PART HEADING CORRECTION.—

(1) The heading of part C of title II of the Act is amended to read as follows:

"PART C—SENIOR COMPANION PROGRAM".

(2) The item for part C of title II in the table of contents of the Act is amended to read as follows:

"PART C—SENIOR COMPANION PROGRAM".

(b) CONFORMING AMENDMENT.—

(1) Section 16(a) of the Domestic Volunteer Service Act Amendments of 1984 is amended by striking out "Part C" and inserting in lieu thereof "Part D".

(2) Section 16(b) of such Act is amended by striking out "part C" and inserting in lieu thereof "part D".

(c) SECTION HEADING CORRECTION.—

(1) The heading of section 213 of the Act is amended by striking out "THE PROGRAM" and inserting in lieu thereof "VOLUNTEER SERVICE PROJECTS".

(2) The item for section 213 in the table of contents of the Act is amended by striking out "the program" and inserting in lieu thereof "volunteer service projects".

(d) PUNCTUATION.—Section 122(a)(1) of the Act is amended by striking out a semicolon each place it appears and inserting in lieu thereof a comma.

(e) REFERENCE.—The fifth sentence of section 401 of the Act is amended by striking out "level 5" and inserting in lieu thereof "level V".

(f) PUNCTUATION.—Section 402(a)(1) of the Act (as redesignated by section 5(1) of this Act) is amended by inserting a comma immediately before "except" the second time it appears.

(g) PUNCTUATION.—Section 419 of the Act is amended by striking out "to this Act" and inserting in lieu thereof "to this Act)".

(h) REFERENCE.—Section 421(1) of the Act is amended by striking out "agency" and inserting in lieu thereof "Agency".

(i) USE OF GENDER NEUTRAL TERMINOLOGY.—

(1) Section 105(b) of the Act is amended by striking out "he" and inserting in lieu thereof "the Director".

(2) Section 112 of the Act is amended by striking out "he" and inserting in lieu thereof "the Director".

(3) Section 114(c) of the Act is amended by striking out "he" each time it appears and inserting in lieu thereof "the Director".

(4) Section 122(b) of the Act is amended by striking out "he" and inserting in lieu thereof "the Director".

(5)(A) Section 402(a) of the Act (as redesignated by section 5(1) of this Act) is amended by striking out "him" and inserting in lieu thereof "the Director".

(B) Section 402(a)(3) of the Act is amended by striking out "his functions" and inserting in lieu thereof "the functions of the Director".

(C) Section 402(a)(7) of the Act is amended by striking out "he" and inserting in lieu thereof "the Director".

(D) Section 402(a)(8) of the Act is amended by striking out "he" and inserting in lieu thereof "the Director".

(E) Section 402(a)(10) of the Act is amended by striking out "him" each time it appears and inserting in lieu thereof "the Director".

(F)(i) Section 402(a)(11)(B) of the Act is amended by striking out "him" and inserting in lieu thereof "the Director".

(ii) Section 402(a)(11)(B)(ii) of the Act is amended by striking out "his intention" and inserting in lieu thereof "the intention of the Director".

(G) Section 402(a)(14) is amended by striking out "he" and inserting in lieu thereof "the Director".

(6) Section 403(a) of the Act is amended by striking out "his official capacity" and inserting in lieu thereof "an official capacity".

(7) Section 404(e) of the Act is amended by striking out "he" and inserting in lieu thereof "the Director".

(8) Section 412(a) of the Act is amended by striking out "he" and inserting in lieu thereof "the Director".

(9) Section 415(d) of the Act is amended by striking out "he" and inserting in lieu thereof "the Director".

(10)(A) Section 601(c) of the Act is amended by striking out "his designee" and inserting in lieu thereof "the designee of the Director".

(B) Section 601(e) of the Act is amended by striking out "his official capacity" and inserting in lieu thereof "an official capacity".

SEC. 11. EFFECTIVE DATE.

Except as otherwise provided, the amendments made by this Act shall take effect October 1, 1986.

And the Senate agree to the same.

For consideration of all provisions of the House bill and of the Senate amendment and modifications committed to conference:

AUGUSTUS F. HAWKINS,
DENNIS E. ECKART,
JAMES M. JEFFORDS,
TOM COLEMAN,

For consideration of all provisions of the House bill and of the Senate amendment (except sections 3, 4, 5, 7, and 8(a) of the House bill and sections 3, 6, and 9 of the Senate amendment) and modifications committed to conference:

DALE E. KILDEE,
MAJOR R. OWENS,
CARL C. PERKINS,
TERRY L. BRUCE,
TOM PETRI,
TOM TAUKE,

For consideration of all provisions of the House bill and of the Senate amendment (except sections 8(b), 8(c), 8(d), and 9 of the House bill and sections 4, 5, and 10 of the Senate amendment) and modifications committed to conference:

PAT WILLIAMS,
MARIO BIAGGI,
MATTHEW G. MARTINEZ,
CHARLES A. HAYES,
A.R. WALDON, Jr.,
BILL GOODLING,
STEVE BARTLETT,
Managers on the Part of the House.

ORRIN G. HATCH,
PAULA HAWKINS,
DAN QUAYLE,
EDWARD M. KENNEDY,
CHRISTOPHER DODD,
Managers on the Part of the Senate.

JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendment of the Senate to the bill (H.R. 4116) to extend and improve the Domestic Volunteer Service Act of 1973, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

The Senate amendment struck out all of the House bill after the enacting clause and inserted a substitute text.

The House recedes from its disagreement to the amendment of the Senate with an amendment which is a substitute for the House bill and the Senate amendment. The differences between the House bill, the Senate amendment, and the substitute agreed to in conference are noted below, except for clerical corrections, conforming changes made necessary by agreements reached by the conferees, and minor drafting and clarifying changes.

DOMESTIC VOLUNTEER SERVICE ACT AMENDMENTS OF 1986

House bill

The House bill amends the table of contents by adding a new item "Sec. 109. VISTA Literacy Corps."

Senate amendment

The Senate amendment does not contain a comparable provision.

Conference agreement

The Senate recedes.

Senate amendment

The Senate amendment amends the table of contents by changing the item for part C of title II to read "Part C—Senior Companions Program."

House bill

The House bill does not contain a comparable provision.

Conference agreement

The House recedes.

Senate amendment

The Senate amendment amends section 213 of the table of contents by striking "the program" and inserting "volunteer service projects".

House bill

The House bill does not contain a comparable provision.

Conference agreement

The House recedes.

Senate amendment

The Senate amendment amends the table of contents by adding a new item "Sec. 405. National Voluntary Service Advisory Council."

House bill

The House bill does not contain a comparable provision.

Conference agreement

The Senate recedes.

Senate amendment

The Senate amendment describes the tradition and importance of voluntarism in America.

House bill

The House bill does not contain a comparable provision.

Conference agreement

The House recedes.

House bill

The House bill states that the "purpose of ACTION, the federal domestic volunteer agency, is to foster and expand voluntary citizen services in activities designed to help the poor, the disadvantaged, the vulnerable, and the elderly."

Senate amendment

The Senate amendment states that "It is the intention of the Congress, through ACTION, the federal domestic volunteer agency, to foster and expand voluntary citizen service, and coordinate its efforts with other Federal agencies".

Conference agreement

The Senate recedes.

House bill

The House bill includes a technical amendment striking "and" at the end of paragraph 2.

Senate amendment

The Senate amendment does not contain a comparable provision.

Conference agreement

The Senate recedes.

House bill

The House bill requires the Director to establish procedures for national and local recruitment and placement of individuals as VISTA volunteers.

Senate bill

The Senate bill does not contain a comparable provision.

Conference agreement

The Senate recedes with amendment to limit expenditures for this purpose to $250,000.

House bill

The House bill strikes "he deems" and inserts "are considered".

Senate bill

The Senate amendment strikes "he" and inserts "the Director".

Conference agreement

The House recedes.

House bill

The House bill inserts a new section 109.

Senate bill

The Senate amendment inserts a new section 104 and redesignates the sections that follow.

Conference agreement

The Senate recedes.

House bill

The House bill specifies the purpose of the Literacy Corps as "strengthening, supplementing, and expanding the efforts of public and private nonprofit organizations to mobilize local, State, Federal and private sector financial and volunteer resources in addressing the problem of illiteracy throughout the United States."

Senate amendment

The Senate amendment includes "developing," before "strengthening,"; "public and nonprofit organizations at the local, State and Federal level" before "to mobilize"; and "to address" before "the problem."

Conference agreement

The House recedes.

House bill

The House bill authorizes assignment of volunteers "to projects and programs that are designed to meet the special needs of illiterate individuals and fulfull the antipoverty criteria of Part A."

Senate amendment

The Senate amendment specifies the assignment of volunteers "to projects or programs that provide assistance to functionally illiterate and illiterate individuals who are unserved or underserved by existing literacy education programs, with special emphasis upon individuals having the highest risk of illiteracy, and individuals with the lowest reading and educational level of competence."

Conference agreement

The House recedes with an amendment that deletes the word "existing" and reiterates the anti-poverty focus of the program.

House bill

The House bill specifies that projects and programs must utilize VISTA volunteers to meet the needs of illiterate individuals.

Senate amendment

The Senate amendment does not contain a comparable provision.

Conference agreement

The Senate recedes.

House bill

The House bill, in describing eligible sponsoring agencies or organizations, uses the term "includes" for the non-exhaustive list.

Senate amendment

The Senate amendment uses the phrase "any other appropriate organization" for its non-exhaustive list.

Conference agreement

The Senate recedes. It is the conferees intention that other appropriate organizations that meet the criteria under Section 103(a) of the Act may also have assigned to them literacy volunteers only if those volunteers work on literacy efforts.

House bill

The House bill specifies "local programs and projects that assist illiterate individuals in greatest need of assistance residing in unserved or underserved areas with the highest concentrations of illiteracy and of low income individuals and families."

Senate amendment

The Senate amendment specifies priority consideration being given to projects or programs: operating in unserved or underserved areas with the highest concentrations of individuals and families living at or below the poverty level; serving individuals reading at the zero to fourth grade levels; focusing on providing literacy services to high risk populations; and providing literacy services to parents of disadvantaged children between the ages of two and eight, who may be educationally at risk.

Conference agreement

The Senate recedes with an amendment which specifies the groups to which priority consideration must be given. These groups may include individuals in families living below the poverty level and parents of disadvantaged children between the ages of two and eight.

House bill

The House bill provides priority consideration to Statewide projects and programs.

Senate amendment

The Senate amendment does not contain a comparable provision.

Conference agreement

The Senate recedes with a technical amendment.

House bill

The House bill provides for assignment of volunteers to projects and programs that primarily utilize VISTA volunteers to tutor illiterate individuals.

Senate amendment

The Senate amendment does not contain a comparable provision.

Conference agreement

The Senate recedes.

House bill

The House bill, with slightly different wording, provides for equitable distribution of volunteers between rural and urban areas.

Senate amendment

The Senate amendment cites section 414 of the Act.

Conference agreement

The House recedes.

House bill

The House bill, with slightly different wording specifies that the VISTA Literacy Corps shall consist of all VISTA volunteers working on literacy projects and programs.

Senate amendment

The Senate amendment, with slightly different wording, specifies that the VISTA Literacy Corps shall consist of all VISTA volunteers working on literacy projects and programs.

Conference agreement

The Senate recedes.

House bill

The House bill provides that funds made available for the purposes of this section shall supplement and not supplant the level of services provided under Part A in FY 1986 to address the problem of illiteracy.

Senate amendment

The Senate does not contain a comparable provision.

Conference agreement

The Senate recedes with an amendment to specify that if total funding for VISTA is reduced either legislatively or through legislative action that may require administrative reductions, the VISTA volunteers placed in the Literacy Corps can be reduced proportionately.

Senate amendment

The Senate amendment includes the technical amendments for the section redesignation.

House bill

The House bill does not contain a comparable provision.

Conference agreement

The Senate recedes.

House bill

The House bill reorganizes current law and modifies the description of the University Year for ACTION program.

Senate amendment

The Senate amendment does not contain a comparable provision.

Conference agreement

The Senate recedes.

House bill

The House bill strikes "Health and Human Services" and inserts "Education."

Senate amendment

The Senate amendment does not contain a comparable provision.

Conference agreement

The Senate recedes.

House bill

The House bill inserts "(including Indian reservations)" after "rural areas."

Senate amendment

The Senate amendment does not contain a comparable provision.

Conference agreement

The Senate recedes.

Senate amendment

The Senate amendment makes a technical amendment by striking out each semicolon where it appears and inserting a comma.

House bill

The House bill does not contain a comparable provision.

Conference agreement

The House recedes.

House bill

The House bill strikes paragraph (2) and makes the necessary technical corrections.

Senate amendment

The Senate amendment does not contain a comparable provision.

Conference agreement

The House recedes.

House bill

The House bill amends the definition of "child" or "children" to include any mentally retarded individual or individuals who are less than 60 years of age.

Senate amendment

The Senate amendment does not contain a comparable provision.

Conference agreement

The House recedes.

Senate amendment

The Senate amendment authorizes the Director to assign non-low income individuals to serve as foster grandparents if they serve without stipend or reimbursement.

House bill

The House bill does not contain a comparable provision.

Conference agreement

The House recedes with an amendment specifying that the volunteers who work with or without a stipend are to be granted equal treatment by both the directors of the local programs as well as the Director of the ACTION agency. Conferees note that the regulations should reflect this requirement for equal treatment. The conference agreement provides for the use of volunteers who serve without a stipend and specifies the conditions under which this authority may be used. The costs associated with volunteers serving without a stipend may be paid from funds received by the Director as unrestricted gifts, restricted gifts, either cash or in-kind, includ-

ing those which are donated on behalf of a particular project, and funds contributed by individual volunteers. Gifts made directly to local projects for costs associated with volunteers serving without a stipend may be accepted by that project on behalf of the Director.

While no foster grandparent project may be required to have volunteers serving without stipend or to raise local funds to pay for any costs associated with such volunteers as a condition for receiving a grant or contract (including renewals), projects may use locally generated contributions in excess of the required match for this purpose should they so desire.

In those projects where it is decided to use volunteers serving without stipend under the conditions prescribed in the law, it is expected that training, supervision and other support services will be made available equitably to all volunteers.

The Conferees intend that current regulations for low-income volunteers serving with a stipend apply to volunteers serving without a stipend. The Conferees recognize, however, that a volunteer serving without a stipend may not be available to serve 20 hours a week. Volunteers serving with a stipend serve an average of 3–4 clients during a 20 hour week, a ratio of approximately 5 hours per client. Volunteers serving without a stipend should be encouraged to work 20 hours. Any deviation from the established 20 hours of volunteer service should be approved by the project director on a case-by-case basis to ensure reasonable conformity with the average per client ratio for volunteers serving with a stipend in that project. The ratio is essential in establishing and maintaining a one-on-one continuous relationship between the volunteer and the client they are serving. The conferees, however, expect that volunteers serving without stipend will work with a minimum of two clients, 50 weeks a year.

Senate amendment

The Senate amendment amends the heading of part C of title II to read "Part C—Senior Companion Program".

House bill

The House bill does not contain a comparable provision.

Conference agreement

The House recedes.

Senate amendment

The Senate amendment amends the heading of section 213 by striking "The Program" and inserting "Volunteer Service Projects."

House bill

The House bill does not contain a comparable provision.

Conference agreement

The House recedes.

Senate amendment

The Senate amendment authorizes the Director to assign non-low income individuals to serve as senior companions if they serve without stipend or reimbursement.

House bill

The House bill does not contain a comparable provision.

Conference agreement

The House recedes with an amendment specifying that the volunteers who work with or without a stipend are to be granted equal treatment by both the directors of the local programs as well as the Director of the ACTION agency. The conferees intend that the regulations should reflect this requirement for equal treatment.

The conference agreement provides for the use of volunteers who serve without a stipend and specifies the conditions under which this authority may be used. The costs associated with volunteers serving without a stipend may be paid from funds received by the Director as unrestricted gifts, restricted gifts, either cash or in-kind, including those which are donated on behalf of a particular project, and funds contributed by individual volunteers. Gifts made directly to local projects for costs associated with volunteers serving without a stipend may be accepted by that project on behalf of the Director.

While no senior companion project may be required to have volunteers serving without stipend or to raise local funds to pay for any costs associated with such volunteers as a condition for receiving a grant or contract (including renewals), projects may use locally generated contributions in excess of the required match for this purpose should they so desire.

In those projects where it is decided to use volunteers serving without stipend under the conditions prescribed in the law, it is expected that training, supervision and other support services will be made available equitably to all volunteers.

The Conferees intend that current regulations for low-income volunteers serving with a stipend apply to volunteers serving without a stipend. The Conferees recognize, however, that a volunteer serving without a stipend may not be available to serve 20 hours per week. Volunteers serving with a stipend serve an average of 3–4 clients during a 20 hour week, a ratio of approximately 5 hours per client. Volunteers serving without a stipend should be encouraged to work 20 hours. Any deviation from the established 20 hours of volunteer service should be approved by the project director on a case-by-case basis to ensure reasonable conformity with the average per client ratio for volunteers serving with a stipend in that project. The ratio is essential in establishing and maintaining a one-on-one continuous relationship between the volunteer and the client they are serving. The conferees, however, except that the volunteers serving without a stipend will work with a minimum of two clients, 50 weeks a year.

Senate amendment

The Senate amendment amends section 401 by striking "level 5" and inserting "level V".

House bill

The House bill does not contain a comparable provision.

Conference agreement

The House recedes.

Senate amendment

The Senate amendment designates a new subsection (a).

House bill

The House bill does not contain a comparable provision.

Conference agreement

The Senate recedes.

Senate amendment

The Senate amendment in making the Act gender-free, strikes "him" and inserts "the Director".

House bill

The House bill does not contain a comparable provision.

Conference agreement

The House recedes.

Senate amendment

The Senate amendment inserts a comma immediately before "except" the second time it appears.

House bill

The House bill does not contain a comparable provision.

Conference agreement

The House recedes.

House bill

The House bill makes the language gender free.

Senate amendment

The Senate amendment, with slight differences, makes the language gender free.

Conference agreement

The House recedes.

House bill

The House bill makes the language gender free.

Senate amendment

The Senate amendment, with slight differences, makes the language gender free.

Conference agreement

The House recedes.

House bill

The House bill makes the language gender free.

Senate amendment

The Senate amendment, with slight differences, makes the language gender free.

Conference agreement

The House recedes.

House bill

The House bill makes the language gender free.

Senate amendment

The Senate amendment, with slight differences, makes the language gender free.

Conference agreement

The House recedes.

House bill

The House bill makes the language gender free.

Senate amendment

The Senate amendment, with slight differences, makes the language gender free.

Conference agreement

The House recedes.

Senate amendment

The Senate amendment authorizes the Director to accept in the name of the ACTION agency funds solicited from profit and nonprofit entities and to use those funds in accordance with the purposes and activities authorized by the Act. All funds so received shall become part of the gift fund account. The Director must assure that a majority of the aggregate amount in each fiscal year of all unrestricted gifts to the Agency will be spent to support volunteer projects carried out at the community level. The Director may not require local directors to conduct solicitations at the community level.

House bill

The House bill does not contain a comparable provision.

Conference agreement

The Senate recedes.

Senate amendment

The Senate amendment authorizes the establishment of a National Voluntary Service Advisory Council. The amendment stipulates the Council's: Purpose; composition; duties; length and number of membership terms; number of meetings each year; reimbursement of expenses for members who are not Federal employees; and financial disclosure requirements. Council meetings are to be public. The Council is required to make annual reports to the President, which will then be transmitted to the Congress.

House bill

The House bill does not contain a comparable provision.

Conference agreement

The Senate recedes.

House bill

The House bill provides for submission of a report describing the activities under section 103(b).

Senate amendment

The Senate amendment does not contain a comparable provision.

Conference agreement

The Senate recedes.

House bill

The House bill requires evaluations to be conducted every three years.

Senate amendment

The Senate amendment requires that the evaluations be conducted every 4 years.

Conference agreement

The Senate recedes.

Senate amendment

The Senate amendment requires the Director to evaluate the impact of Agency programs relating to services for frail and disabled adults.

House bill

The House bill does not contain a comparable provision.

Conference agreement

The House recedes with an amendment.

The Conferees expect that the ACTION agency, in carrying out the Older American Volunteer Programs evaluations, also examine the impact of the new provisions regarding volunteers serving

without a stipend and the impact of Older American Volunteer Programs on services for frail and disabled adults. It is anticipated that no increase in appropriations will be necessary to meet these new reporting requirements due to the fact that evaluations are now being required every three years instead of every two years. Funds for this purpose may not be taken from those which would otherwise be used for Title I evaluations nor should the collection of this additional information disrupt ongoing evaluations. While these new issues are to be examined as part of the ongoing evaluation process, the results are to be transmitted to the United States Senate Committee on Labor and Human Resources and the United States House Committee on Education and Labor by December 31, 1988.

Senate amendment

The Senate amendment strikes "to this Act" and inserts "to this Act)".

House bill

The House bill does not contain a comparable provision.

Conference agreement

The House recedes.

Senate amendment

The Senate amendment strikes "agency" and inserts "Agency".

House bill

The House bill does not contain a comparable provision.

Conference agreement

The House recedes.

House bill

The House bill amends the definitions "public agencies or organization" and "Federal, State, or local agencies" to include Indian tribes.

Senate amendment

The Senate amendment does not contain a comparable provision.

Conference agreement

The Senate recedes.

House bill

The House bill authorizes the programs of part A of title I of this Act for three years at the following levels:

Volunteers in Service to America [VISTA]

Fiscal year:	
1987	$25,000,000
1988	26,250,000
1989	27,560,000

Senate amendment

The Senate amendment authorizes part A of title I for three years at the following levels:

Volunteers in Service to America [VISTA]

Fiscal year:	
1987	$25,000,000
1988	25,750,000
1989	26,522,000

Conference agreement

The Senate recedes with an amendment to authorize Part A of title I for three years at the following levels:

Volunteers in Service to America [VISTA]

Fiscal year:	
1987	$25,000,000
1988	26,000,000
1989	27,040,000

It is the intent of the conferees that no funds be expended for the operation of the new literacy programs authorized by Sections 109 (c) and (d) until the funding required to carry out the activities in Part A is made available. It is further the intent of the conferees that no funds be expended for the operation of 109(d) until the funding required to carry out the activities in Part A and 109(c) is made available. Finally, it is the conferees intention that activities performed under sections 109 (c) and (d) be used to supplement and not supplant the level of services provided under Part A in fiscal year 1986 to address the problem of illiteracy.

House bill

The House bill authorizes funding for the VISTA literacy corps for three years at the following funding levels:

VISTA Literacy Corps

Fiscal years:	
1987	$2,000,000
1988	$3,000,000
1989	$5,000,000

Senate amendment

The Senate amendment authorizes funding for the VISTA literacy corps for three years at the following funding levels:

VISTA Literacy Corps

Fiscal years:	
1987	$2,000,000
1988	3,000,000
1989	5,000,000

Conference agreement

The provisions are identical.

House bill

The House bill authorizes such sums as are necessary for three years for funding section 109(d).

Senate amendment

The Senate amendment contains no comparable provision.

Conference agreement

The Senate recedes with amendment to authorize funding for section 109(d) at the following levels:

Fiscal years:	
1987	$1,000,000
1988	1,000,000
1989	1,000,000

House bill

The House bill authorizes funding for the Service Learning Programs and its programs for three years.

Fiscal years:	
1987	$1,800,000
1988	1,800,000
1989	1,800,000

Senate amendment

The Senate amendment authorizes funding for Service Learning Programs and its programs for three years.

Fiscal years:	
1987	$1,800,000
1988	1,800,000
1989	1,800,000

Conference agreement

The provisions are identical.

House bill

The House bill authorizes funding for the Special Volunteer Programs and its programs for three years.

Fiscal years:	
1987	$1,984,000
1988	1,984,000
1989	1,984,000

Senate amendment

The Senate amendment authorizes funding for the Special Volunteer Programs and its programs for three years.

Fiscal years:	
1987	$1,984,000
1988	1,984,000
1989	1,984,000

Conference agreement

The provisions are identical.

House bill

The House bill authorizes VISTA service funding floors at the following levels.

Fiscal years:	
1987	$2,600
1988	2,730
1989	2,865

Senate amendment

The Senate amendment authorizes VISTA service funding floors and such programs for three years.

Fiscal years:	
1987	$2,400
1988	2,400
1989	2,400

Conference agreement

The Senate recedes with amendment to authorize the program at the following levels:

Fiscal years:	
1987	$2,400
1988	2,500
1989	2,600

The Conferees intend that the figure for VISTA service years act only as a floor. To the extent possible, every effort should be made by the ACTION agency to maximize the number of service years in each fiscal year.

House bill

The House bill strikes paragraph 3.

Senate amendment

The Senate amendment does not contain a comparable provision.

Conference agreement

The Senate recedes.

House bill

The House bill authorizes the Retired Senior Volunteer Program and its programs for three years.

Fiscal year:	
1987	$32,340,000
1988	33,730,000
1989	35,320,000

Senate amendment

The Senate amendment authorizes the Retired Senior Volunteer Program and its programs for three years.

Fiscal year:	
1987	$31,100,000
1988	32,033,000
1989	32,990,000

Conference agreement

The Senate recedes with an amendment to authorize the programs at the following levels:

Fiscal year:	
1987	$32,000,000
1988	33,280,000
1989	34,610,000

House bill

The House bill authorizes the Foster Grandparent Program and its programs for three years.

Fiscal year:
1987 ..... $61,050,000
1988 63,680,000
1989 66,660,000

Senate amendment

The Senate amendment authorizes the Foster Grandparent Program and its programs for three years.

Fiscal year:
1987 ..... $58,700,000
1988 60,461,000
1989 62,275,000

Conference agreement

The Senate recedes with an amendment to authorize the program at the following levels:

Fiscal year:
1987 ..... $60,000,000
1988 62,400,000
1989 64,900,000

House bill

The House bill authorizes the Senior Companions Program and its programs for three years.

Fiscal year:
1987 ..... $29,740,000
1988 31,020,000
1989 32,480,000

Senate amendment

The Senate amendment authorizes the Senior Companions Program and its programs for three years.

Fiscal year:
1987 ..... $28,600,000
1988 29,458,000
1989 30,342,000

Conference agreement

The Senate recedes with an amendment to authorize the programs at the following levels:

Fiscal year:
1987 ..... $29,740,000
1988 30,929,000
1989 32,170,000

House bill

The House bill authorizes the ACTION agency's Administration and Coordination programs for three years.

Fiscal year:
1987 ..... $25,000,000
1988 25,000,000
1989 25,000,000

Senate amendment

The Senate amendment authorizes the ACTION Agency's Administration and Coordination programs for three years.

Fiscal year:
1987 ..... $25,312,000

1988	25,312,000
1989	25,312,000

Conference agreement

The House recedes.

Senate amendment

The Senate amendment strikes "his designee" and inserting "the designee of the Director".

House bill

The House bill does not contain a comparable provision.

Conference agreement

The House recedes.

Senate amendment

The Senate amendment strikes "his official capacity" and inserts "an official capacity".

House bill

The House bill does not contain a comparable provision.

Conference agreement

The House recedes.

House bill

The House bill provides an effective date for the legislation.

Senate amendment

The Senate amendment does not contain a comparable provision.

Conference agreement

The Senate recedes.

Senate amendment

The Senate amendment makes technical and conforming changes to the Domestic Volunteer Service Act Amendment of 1984.

House bill

The House bill does not contain a comparable provision.

Conference agreement

The House recedes.

For consideration of all provisions of the House bill and of the Senate amendment and modifications committed to conference:

AUGUSTUS F. HAWKINS,
DENNIS E. ECKART,
JAMES M. JEFFORDS,
TOM COLEMAN,

For consideration of all provisions of the House bill and of the Senate amendment (except sections 3, 4, 5, 7, and 8(a) of the House bill and sections 3, 6, and 9 of the Senate amendment) and modifications committed to conference:

DALE E. KILDEE,
MAJOR R. OWENS,
CARL C. PERKINS,
TERRY L. BRUCE,
TOM PETRI,
TOM TAUKE,

For consideration of all provisions of the House bill and of the Senate amendment (except sections 8(b), 8(c), 8(d), and 9 of the House bill and sections 4, 5, and 10 of the Senate amendment) and modifications committed to conference:

PAT WILLIAMS,
MARIO BIAGGI,
MATTHEW G. MARTINEZ,
CHARLES A. HAYES,
A.R. WALDON, Jr.,
BILL GOODLING,
STEVE BARTLETT,
Managers on the Part of the House.

ORRIN G. HATCH,
PAULA HAWKINS,
DAN QUAYLE,
EDWARD M. KENNEDY,
CHRISTOPHER DODD,
Managers on the Part of the Senate.

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